MAY 2 4 2010

Before the Office

of the

United States Trade Representative

Section 301 Committee

The Institute for Research: Middle Eastern Policy, Inc.

Hand Delivered

BEFORE THE OFFICE OF THE

UNITED STATES TRADE REPRESENTATIVE

INSTITUTE FOR RESEARCH:) Petition for Relief Under
MIDDLE EASTERN POLICY, INC) Section 301(a) of the Trade
) Act of 1974, as Amended,
) 19 U.S.C. §§ 2411 <u>et seq.</u>

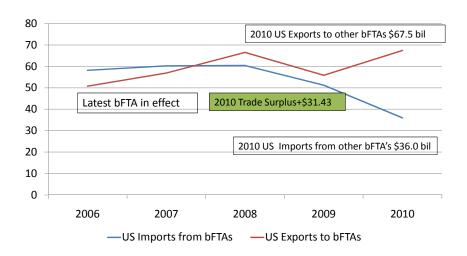
PETITION

The Institute for Research: Middle Eastern Policy (IRmep) represents American citizens and industries residing in 42 states concerned about trade, development and US Middle East policy formulation. IRmep also represents some of the US industries and organizations originally opposed to passage of the 1985 US-Israel Free Trade Area. (See Appendix #1)

During the spring of 1984 American trade associations, companies and industry representatives provided business confidential information solicited through the Federal Register by the International Trade Commission and US Trade Representative for development of a classified 300+ page report on proposed duty-free entry of Israeli products into the US market. In 1984 the Israeli Minister of Economy Dan Halpern obtained the classified US government report *Probable Economic Effect of Providing Duty Free Treatment for U.S. Imports from Israel, Investigation No. 332-180.* Halpern passed it to the American Israel Public Affairs Committee (AIPAC) to lobby and engage in public relations in order to generate conditions favorable for passage of the FTA in the US. By request of the USTR, the FBI launched an investigation into how Israel and AIPAC obtained and circulated copies of the classified business confidential information, but instead made an unauthorized copy to continue leveraging the data against US industry. After Halpern claimed diplomatic immunity, the Justice Department closed down the investigation. US industries were never compensated. The FBI investigation file wasn't declassified until the summer of 2009. (See Appendix #2) The USTR continues to refuse declassification and release of the trade report due to the extreme sensitivity of the data. (See Appendix #3)

Section 301 of the U.S. Trade Act of 1974, "authorizes the President to take all appropriate action, including retaliation, to obtain the removal of any act, policy, or practice of a foreign government that violates an international trade agreement or is unjustified, unreasonable, or discriminatory, and that burdens or restricts U.S. commerce."

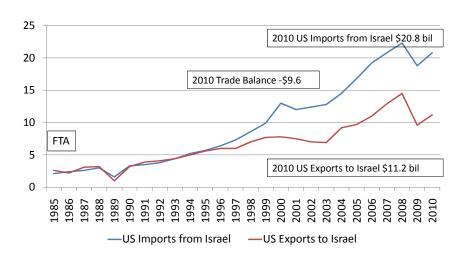
An analysis of the performance of all other US-bilateral FTAs reveals that they do not deliver a systemic advantage to any partner. Whether one country or another has a trade surplus in any given year is a "random walk" responding to market forces. In 2010, the US had a \$31.43 billion surplus with its bilateral FTA partners, though in 2006 and 2007 these same agreements produced a narrow US deficit.



US-other Bilat FTA Trade in Goods

Figure 1 US-Bilateral FTA Performance

Because Israel unfairly leveraged business confidential information stolen from US corporations and industry groups to create new export oriented industries to penetrate the American market, it gained an unwarranted systemic advantage. The US-Israel FTA is an anomaly among FTAs in that it principally benefits the foreign party, providing a destination for 40% of Israel's exports. It resembles a private industry funded foreign aid program more than a bilateral FTA. In 2010 the US Israel FTA produced an \$11.2 billion US deficit in goods trade. Over the past 10 years, the US deficit has averaged \$7.09 billion per year. Since 1985 the cumulative US-Israel deficit in current dollars is \$80.9 billion.



US-Israel Trade in Goods

It is probable that if the US-Israel free trade negotiations and subsequent exchange had taken place without the misappropriation of classified US trade data, it would more resemble other US-bilateral trade agreement performance. Absent the Israeli advantage achieved through data misappropriation, it is highly likely US-Israel trade would have been in parity, producing no systemic deficit for the US. Under normal conditions, the US would have likely enjoyed a 50% share of bilateral flows, or \$33.2 billion in additional exports to Israel.

Assuming average wholesale margins of 20%, over the last ten years US exporters lost \$6.64 billion due to this Israeli violation of the U.S. Trade Act of 1974. The 76 organizations opposed to the FTA (or their successors) have never been fairly compensated for Israel's theft and ongoing use of their confidential business information.

This petition seeks Israeli government compensation for the trade data theft equal to a total \$6.64 billion settlement divided between the 76 US industry groups in proportion to their 10 year trailing gross revenue. If the Israeli government refuses to pay, an import duty to generate \$6.64 billion compensation over the next five years should immediately applied to Israeli exports to the US.

Appendix #1 – US Industries Opposed to the 1985 US-Israel FTA

Abex Corporation	Dow Chemical, U.S.A.
AFL-CIO	Ethyl Corporation
AG West, Inc.	Florida Citrus Mutual
American Butter Institute	Furman Canning Company
American Dehydrated Onion and Garlic	Gangi Bros Packing Co.
Association	Garden Valley Foods
American Farm Bureau	George B. Lagorio Farms
American Fiber Textile Apparel Coalition	Great Lakes Chemical Corporation
American Hoechst Corporation	Greater Chicago Food Brokers
American Mushroom Institute	Harter Packing Co.
American Protective Services	Hastings Island Land Company
Applewood Orchards	Heidrick Farms, Inc.
Apricot Producers of California	Hunt-Wesson Foods
Arkansas Industrial Development	King Bearings, Inc.
Axette Farms, Inc.	Langon Associates
Belger Cartage Service	Leather Products Coalition
Bob Miller Ranch	Letica Corporation
Byrd Foods, Inc.	California Farm Bureau Federation
California Avocado Commission	Liquid Sugar
California Dried Fig Advisory	Mallet and Sons Trucking Company
California League Food Processors	McGladdery & Gilton
California Tomato Growers Association	Monsanto
California Tomato Research	Monticello Canning Company, Inc.
California-Arizona Citrus	National Cheese Institute
Casa Lupe, Inc.	National Milk Producers Federation
Davis Canning Company	

New Jersey Food Processors Sun Garden Packing Company Ohio Farm Bureau Federation Sunkist Growers, Inc. Otto Brothers Farms Transport Associates, Inc. Pacific Coast Producers Tri/Valley Growers Perrys Olive Warehouse U.S. Bromine Alliance Radial Warehouse Company United Midwest Manufacturing Company Rominger & Sons, Inc. University of California Victor A. Morris Farms Roses, Inc. Rubber Manufacturers Association Warren Hicks & Sons, Inc. **Footwear Division** Western Growers Association San Jose Chamber of Commerce Westpoint Pepperell, Inc. South Georgia Plant Growers Woolf Farming Co. Sporting Arms and Ammunition Zonner, Inc. Manufacturers Institute, Inc. Stephen Investments, Inc.

Appendix #2 –Declassified FBI Investigation into Israeli/AIPAC Theft of Classified Trade Data

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TWO DAYS PRIOR TO RECEIVING THE DOCUMENTS FROM THE INTERNATIONAL TRADE COMMISSION, ADVISED THAT HE HEARD A RUMOR THAT THE AMERICAN ISRAELI PUBLIC AFFAIRS COMMISSION (AIPAC) ALREADY HAD RECEIVED COPIES OF THIS DOCUMENTS. STATES THAT APPROXIMATELY TWO WEEKS PASSED AND WHILE THEY WERE DECIDING WHERE AND WHO THIS INFORMATION WOULD BE DIVULGED TO, A CONGRESSIONAL STAFFER ADVISED THEM THAT THE ISRAELIS WERE OFFERING COPIES OF THIS DOCUMENT TO MEMBERS OF CONGRESS BECAUSE THE UNITED STATES TRADE REPRE-SENTATIVE WAS SLOW IN DELIVERING THEM.

LAST FRIDAY, ON JUNE 15, 1984, <u>GENERAL COUNSEL FOR THE</u> UNITED STATES TRADE REPRESENTATIVE,

Approved:

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v. 8-26-62)	FBI		
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ANY INVESTIGATION	TO DETERMINE HOW	THEY RECEIVED A COPY OF	
A CLASSIFIED DOCUM	ent.	•	
LATER ON THAT	DAY, AN UNBOUND	XEROX COPY OF THIS	
DOCUMENT WAS DELIV	ERED BY AN AIPAC	MESSENGER TO THE UNITED	
STATES TRADE REPRE	SENTATIVE OFFICE.	,	
ADVISED	THAT ALL INFORMA	TION CONTAINED IN THIS	
DOCUMENT WAS CLASS	IFIED CONFIDENTIA	L OR BUSINESS CONFIDEN-	
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ADVISED THAT THIS DOCUMENT WAS STOLEN OR GIVEN TO THE AIPAC BY EITHER A MEMBER OF THE UNITED STATES TRADE REPRESENTATIVE STAFF OF THE INTERNATIONAL TRADE COMMISSION. ADVISED THAT HE BELIEVES THE COPY CAME FROM THE INTERNATIONAL TRADE COMMISSION BECAUSE ALL INTERNAL COPIES KEPT AT THE UNITED STATES TRADE REPRESENTATIVE ASSOCIATION WOULD HAVE AN INTERNAL DOCUMENT CONTROL NUMBER IN THE UPPER RIGHT HAND CORNER OF THE COVER PAGE. THE DOCUMENT IDENTIFIED AS HAVING BEEN RETURNED FROM AIPAC HAD NO SUCH NUMBER.

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INVESTIGATION CONTINUING, FBIHQ WILL BE ADVISED OF PERTINENT DETAILS.

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TO DIRECTOR, FBI PRIORITY

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LATER ON, OF AIPAC TELEPHONED AND ADVISED THAT HE HAD NO KNOWLEDGE THAT AIPAC HAD OBTAINED A CLASSIFIED DOCUMENT AND HE STATED THAT THE MATERIAL WOULD BE RETURNED AND THAT THEY WOULD <u>COOPERATE IN EVERY WAY IN</u> ANY INVESTIGATION TO DETERMINE HOW THEY RECEIVED A COPY OF A CLASSIFIED DOCUMENT.

LATER ON THAT DAY, AN UNBOUND XEROX COPY OF THIS DOCUMEFT WAS DELIVERED BY AN ALPAC MESSENGER TO THE UNITED STATES TRADE REPRESENTATIVE OFFICE.

ADVISED THAT ALL INFORMATION CONTAINED IN THIS DOCUMENT WAS CLASSIFIED CONFIDENTIAL OR BUSINESS CONFIDEN-TIAL. THE HIGHEST LEVEL OF CLASSIFICATION IN THIS REPORT IS CONFIDENTIAL. ESTIMATES THAT BY OBTAINING THIS DOCU-MENT, THE PRESIDEFT'S NEGOTIATING POSITION CONCERNING A TRADE AGREEXENT BETWEEN THE UNITED STATES AND THE STATE OF ISRAEL IS COMPROMISED BECAUSE THIS REPORT DIVULGES THOSE

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INVESTIGATION CONTINUING, FBIHQ WILL BE ADVISED OF. PERTINENT DETAILS.

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TO: DIRECTOR, FBI

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FROM: BAC, WASHINGTON FIELD OFFICE (65C-13191) (P) (CI-7)

UNSUBS: THEFT OF CLASSIFIED DOCUMENTS FROM THE UNITED STATES TRADE REPRESENTATIVES: ESPIONAGE-ISRAEL OO:WFO

-All markings, notations, and items of information -contained in this communication are classified "SECRET" unless -otherwise-noted.

Re WFO tel to Director dated 6/20/84.

Enclosed for the Bureau are the original and four copies of an LHM dated and captioned as above.

Preliminary investigation by WFO indicates that the confidential report on trade with Israel was likely taken while being prepared at the International Trade Commission (ITC). A cursory review of security procedures at ITC disclosed no security procedures are in place that would prevent outright theft or the printing of an "extra" copy of the report.

This confidential report contains no national defense information and was orignally classified to protect the U.S. bargaining position during negotiations with Israel. The "Business Confidential" information identifies seven U.S. industries that would be harmed by lowering import tariffs on Israel products.

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Personnel at USTR and ITC were most angered by the fact that the American-Israeli Public Affairs Commission (AIPAC) had apparently attempted to influence members of Congress with the use of a purloined copy of the ITC report and had unsurped their authority.

WFO files disclose that AIPAC is a powerful pro-Israel lobbying group staffed by U.S. citizens. WFO files contain an unsubstantiated allegation that a member of the Israeli Intelligence Service was a staff member of AIPAC.

REQUEST OF THE BUREAU

The Bureau is requested to coordinate this matter with the appropriate officials at the DEPARTMENT OF JUSTICE for a prosecutive opinion.

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U.S. DEPARTMENT OF JUSTICE FEDERAL BUREAU OF INVESTIGATION WASHINGTON FIELD OFFICE WASHINGTON, D.C. 20535 August 6, 1984

UNKNOWN SUBJECTS: THEFT OF CLASSIFIED DOCUMENTS FROM THE OFFICES OF THE UNITED STATES TRADE REPRESENTATIVES; ESPIONAGE-ISRAEL PRELIMINARY INQUIRY (INITIATED JUNE 19, 1984)

All markings, notations, and items of information contained in this communication are classified "SEGNET" unless -otherwise noted.-

OFFICE OF ORIGIN: WASHINGTON FIELD OFFICE

DATE INVESTIGATIVE SUMMARY PREPARED: August 13. 1984

BASIS FOR INVESTIGATION:

Investigation is based upon a complaint received from Associate General Counsel. Office of the United States Trade Representative (USTR), 500 17th Street. NW, Washington. D.C. (WDC). This complaint alledges that person(s) unknown had made available to the government of Israel. a confidential report published by the International Trade Commission outlining The Probable Effect of Providing Duty-Free Treatment of Imports from Israel (332-180).

INVESTIGATION TO DATE:

On January 25, 1984, the U.S. International Trade Commission (ITC). WDC, was requested by the USTR to prepare a report for the President relating to the establishment of a free trade area with Israel. This report was to be available within four month. The first "prehearing report" was published April 4, 1984, by ITC. Twenty copies were distributed within ITC to key

> This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

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UNKNOWN SUBJECTS

personnel. On May 3, 1984, five more copies were distributed within ITC for senior staff/editorial review and for review by the six ITC Commissioners. On May 16, 1984, 13 more copies called "Action Jacket" copies were distributed within ITC as a device for recording the clearances and comments of the commissioners. On May 31, 1984, 40 copies of the final report were distributed with one copy to the President, 28 copies to USTR, and 11 copies within ITC. One copy of the statistical appendix to the subject report was made available to USTR on May 9, 1984, to assist in the preparation of testimony before Congress. No other copies were available to any other individuals or agencies until May 30, 1984.

On May 21, 1984, a DEPARTMENT OF COMMERCE (DOC) employee was in Jerusalem following the formal U.S.-Israeli negotiations which had been held the week before. This employee met with a ______ of the Israeli delegation and an Israeli Embassy official from WDC. ______ stated he had received a cable from the Israeli Embassy in WDC and then proceeded to read from this cable what appeared to be a full summary of the report including the conclusions regarding sensitive products.

On or about May 30. 1984, prior to the USTR distribution of the "final report." a member of the Trade Subcommittee of the Senate Finance Committee notified USTR that after a conversation with an employee of the AIPAC. WDC, this member was left with the impression that AIPAC had a copy of the subject report although they did not offer a copy to this employee. This AIPAC member was familiar with the report's contents and conclusions.

On June 12 and 13, 1984. information passed to USTR indicated that certain members of Congress could acquire copies of the ITC report through AIFAC.

On June 15, 1984, the USTR general counsel telephoned AIPAC employee and inquired if <u>AIPAC</u> had a copy of the USTR report. advised they did. was asked to return this confidential report and all copies. Subsequently, of AIPAC, contacted USTR, to claim no knowledge of the report himself and to disassociate himself from such activities. A copy of the USTR report was subsequently

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delivered to USTR. Also delivered was a substantial portion of a second copy of the report in an unsorted condition. The full report copy was a copy of the "final report" and had no. identifying mark on the outside cover which was clearly stamped confidential. This indicates that this copy was probably made prior to the May 30 delivery to USTR. USTR officials advised the significance of the unauthorized disclosure of the contents of the ITC report is that the bargaining position of the United States was compromised and "Business Confidential" information used in the report was made available to the public. This disclosure also impacts on the effectiveness of the ITC to solicit data from the U.s. business community. No national defense information was utilized in the preparation of the ITC report.

OBJECTIVE:

To identify individual(s) responsible for the unauthorized disclosure of the contents of the ITC report to the government of Israel and employees of AIPAC through interviews of ITC personnel and congressional staff aides.

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TO FBI WASHINGTON FIELD OFFICE (\$50-13191) ROUTINE

UNSUBS; THEFT OF CLASSIFIED DOCUMENTS FROM THE UNITED STATES TRADE REPRESENTATIVES; ESPIONAGE-ISHAEL; 00:WFO

THIS COMMUNICATION IS CLASSIFIED "SECRET" IN ITS ENTIRETY:

RE WASH NGTON FIELD OFFICE AIRTEL, AND ENCLOSED LHM, DATED AUGUST 13, 1984.

IN DISCUSSIONS WITH THE DEPARTMENT OF JUSTICE (DOJ) REGARDING CAPTIONED CASE, DOJ OPINED THAT CAPTIONED MATTER DID NOT REP

ESENT A VIOLATION OF THE ESPIONAGE STATUE AS IT WAS REPORTED THAT NO NATIONAL DEFENSE INFORMATION WAS UTILIZED IN THE PREPARATION OF THE REPORT. DOJ ADVISED A VIOLATION OF THE THEFT OF GOVERWMENT PROPERTY (IGP) STATUS HAS OCCURRED AND THAT THE MERITS OF THE IGP V SLATION SHOULD BE PRESENTED TO THE LOCAL UNITEE STATES ATTORNEY'S OFFICE FOR A PROSECUTIVE OPINION.

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FM DIRECTOR FBI TO FBI WASHINGTON FIELD OFFICE (650-13191) ROUTINE BT

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UNSUBS: THEFT OF CLASSIFIED DOCUMENTS FROM THE UNITED STATES TRADE REPRESENTATIVES: ESPIONAGE-ISRAEL: 00:24F0

-THIS COMMUNICATION IS CLASSIFIED "SECRET" IN ITS ENTIRETY.

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NOTE:

THIS CASE WAS PREDICATED UPON RECEIPT OF INFORMATION FROM THE OFFICE OF THE U.S. TRADE REPRESENTATIVE {USTR}. ON L/19/84. USTR HAD REQUESTED THE U.S. INTERNATIONAL TRADE COMMISSION {ITC} TO PREPARE A REPORT REGARDING THE EFFECTS OF LOWERING IMPORT TARIFFS ON ISRAEL PRODUCTS. THE REPORT CLASSIFIED "CONFIDENTIAL" CONTAINS NO NATIONAL DEFENSE INFORMATION. BEFORE THE REPORT WAS MADE AVAILABLE TO THE USTR. THERE WERE REPORTS THAT THE AMERICAN ISRAELI PUBLIC AFFAIRS COMMISSION {AIPAC} HAD ALREADY RECEIVED A COPY OF THE REPORT. USTR CONTACTED AIPAC AND AIPAC SUBSEQUENTLY RETURNED A COPY OF THE REPORT TO THE USTR.

THIS MATTER WAS DISCUSSED WITH IT INTERNAL SECURITY SECTION, DOJ, ON 8/21/84; WITH SSA FUGITIVE/ GENERAL GOVERNMENT CRIMES PROGRAM, ROOM 5062, ON 8/24/84; AND WITH GENERAL LITIGATION AND LEGAL ADVISE SECTION, DOJ, ON AUGUST 24, 1984.

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THIS COMMUNICATION IS TO ADVISE WFO THAT THE DOJ HAS RECOMMENDED THAT CAPTIONED MATTER BE PRESENTED TO THE UNITED STATES ATTORNEY OFFICE FOR A PROSECUTIVE OPINION REGARDING VIOLATION OF THE TGP STATUE AS THE MATTER WOULD NOT WARRANT PROSECUTION AS A VIOLATION OF THE ESPIONAGE STATUE.

U.S. Department of Justice



Federal Bureau of Investigation

In Reply, Please Refer to File No. 52B-18153 Washington Field Office Washington, D. C. 20535

September 19, 1984

United States Attorney Washington, D. C. 20001

> Attention: Assistant United States Attorney (AUSA) Charles Harkins

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 04-17-2009 BY 60324 uc baw/dk/sbs Re: Unknown Subjects; Theft of Classified Documents From The United States Trade Representatives; Theft of Government Property

Dear Sir:

Please recall a conversation between AUSA Charles Harkins and Special Agent of this office on September 18, 1984. On this occasion, the following facts were discussed:

On January 25, 1984, the U.S. International Trade Commission (ITC), Washington, D. C., was requested by the United States Trade Representatives (USTR) to prepare a report for the President relating to the establishment of a free trade area with Israel. This report was to be available within four months. The first "pre hearing report" was published April 4, 1984, by ITC.

On or about May 30, 1984, prior to the USTR distribution of the "final report", a member of the Trade Subcommittee of the Senate Finance Committee notified USTR that after a conversation with an employee of the AIPAC, Washington, D. C., this member was left with the impression that AIPAC had a copy of the subject report.

On June 15, 1984, the USTR general counsel telephoned b6 AIPAC employee and inquired if AIPAC had a copy of b7C the USTR report. was asked to advised they did 2/20/8 52-18153 2 - Addressee INDEXED SEARCHED_ Washington Field Office 加加 TVW: pep 65C- 13191 SERIALIZED. SEP 1 9 1984 here FBI-WASIL FIELD OFF FBI/DOJ

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<u>return th</u>is report and all copies. Subsequently, of AIPAC, contacted USTR, to claim no knowledge of the report himself and to disassociate himself from such activities. A copy of the USTR report was subsequently delivered to USTR. Also delivered was a substantial portion of a second copy of the report in an unsorted condition. The full report copy was a copy of the "final report" and had no identifying mark on the outside cover which was clearly stamped confidential. This indicates that this copy was probably made prior to the May 30 delivery to USTR. USTR officials advised the significance of the unauthorized disclosure of the contents of the ITC report is that the bargaining position of the United States was compromised and "Business Confidential" information used in the report was made available to the public. No national defense information was utilized in the preparation of the ITC report.

The USTR conducted an internal investigation into the unautyhorized release of the document. This investigation revealed that 78 copies of the document were made prior to May 30, 1984, a large number of USTR personnel had access to the document. The investigation was inconclusive as to who released the document.

Representatives from FBIHQ discussed the case with Department of Justice (DOJ) officials and the DOJ officials stated the matter did not present a violation of the Espionage Statute because no national defense information was utilized in the preparation of the report. DOJ advised a violation of the Theft of Government Property (TGP) statute has occurred and that the merits of the TGP violation should be presented to the local U.S. Attorney's Office for prosecutive opinion.

AUSA Harkins and SA discussed the matter and both agreed the case lacks prosecutive merit. Thus, AUSA Harkins declined prosecution of the matter under the TGP statute.

In view of AUSA Harkins' opinion, this office will not investigate the matter any further.

Sincerely,

Norman A. Zigrossi Special Agent in Charge

By:

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Supervisory Special Agent

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. 8-26-82)	- (FBI	-3		
Teletype Facsimik	3	PRECEDENCE:	CLASSIFICATION		
DECLASSI CN 04-17	FIED BY,60324 u -2009,	c baw/dk/sbs	Date 9	/21/84	
TO:	DIRECTOR,	PBI		S E CARE T	
FROM:	SAC, WASHI	NGTON FIELD OFFICE	(65C-13191) (C) (CI-7)	
THE UNI		D DOCUMENTS FROM TRADE REPRESENTATIV	es;	, ,	
	ed in this otherwise n	•	lassified *Se		
had bee that th statute was not recomme Propert	Reference Reference Referenced en coordinat be DOJ had d e had occure used in th ended this m cy (TGP) and	communication are c	84. Sed that capt ENT OF JUSTIC Fiolation of a mal defense i a USTR report a Theft of G opinion be o	ioned matter E (DOJ) and n espionage nformation . DOJ overnment	
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то:		BI TIVE/GENERAL MES UNIT)	GOVERNI	AENT		
FROM:	SAC, WASHING	TON FIELD (65	C-1319:	l) (C) (CI-15)	
DOCUMENTS	-	TED STATES				
	Preliminary	inquiry initi	ated 6.	/21/84; clo	sed 9/20	6/84.
	Reference Bu	ıreau airtel t	O WFO,	11/13/84.		
consulted Theft of defense i	ionage matter and advised Government Pr nformation wa	aptioned matte ; however, th that this mat coperty (TGP) as utilized in he U.S. Trade	e Depa: ter sho matter the p:	rtment of J ould be pur inasmuch a reparation	ustice v sued as s no nat	√as a
that he h case lack declined	U.S. Attorney ad reviewed a s prosecutive prosecution. d not pursue	this matter w y, Washington, the investigat e merit under In view of A the matter fu	D.C., tion to the TG USA HA	and HARKIN date and d P statute a RKINS' opin and termina	S advise ecided nd there ion, the ted the	ed this efore is
.3-Bureau 2)WFO (4-52B-	18153)	OC	-4	S Ji In	5 2 - / 2 sarctied enfalizêd idexee iled	A A
MFR:ced (5)			\ge	54-21.2/8H	19th	12-6-84'
Approved:		Transmitted (Ni P	umber)	OL (200 Per (Time)	, <u> </u>	
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WFO 65C-13191

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An investigative summary of this matter was prepared 8/6/84, and forwarded to the Bureau prior to coordination with DOJ. No other reports were prepared.

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 Subject		•.	· · · · · · · · · · · ·	A Date	NOV 1	1985
Unknown Subje Disclosure of United States	Documents	From th	e ·	2	SST:GEMcI	GAC:mtf
To The Director Federal Burea	u of Inves	tigation	From Stephen S Assistant Criminal	Attorn	ley Genera	11

The Criminal Division has determined that additional investigation should be conducted to ascertain responsibility for the unauthorized disclosure of the report of the United States International Trade Commission (No. 332-180). This matter was the subject of a previous FBI inquiry which may be identified by reference to file no. 52B-18153.

The known information indicates that it is likely that offenses under 18 U.S.C. §641 (theft of government property) and 18 U.S.C. §1905 (disclosure of confidential business information) have occurred; therefore, please conduct an appropriate investigation, designed to identify the offender or offenders and to determine the details regarding the disclosure(s).

Reports of your investigation should be made to the Publicb6Integrity Section to the attention ofb7CAny questions regarding the investigation shouldbe addressed to him.

ALL FBI INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 04-17-2009 BY 60324 up baw/dk/sbs

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CLASSIFICATION:

TRANSMIT VIA: 🔜

DATE: 11/15/85

FROM: Director, FBI

TO: SAC, Washington Field (52B-18153)

UNKNOWN SUBJECTS, THEFT AND UNAUTHORIZED DISCLOSURE OF DOCUMENTS FROM THE UNITED STATES INTERNATIONAL TRADE COMMISSION TGP OO: WASHINGTON FIELD BUDED: 12/30/85

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 04-17-2009 BY 60324 up baw/dk/sbs

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Reference Bureau telephone call to Washington Field Office on 11/15/85.

Enclosed for Washington Field are two copies of a selfexplanatory Department of Justice memorandum, with its enclosure, dated 11/1/85, captioned as above.

Washington Field will reopen this matter and expeditiously conduct investigation in accordance with the provisions of Section 52, Manual of Investigative Operations and Guidelines. $\gamma_{24}-1137$

On 11/13/85, ______ Public Integrity Section, Department of Justice, advised FBIHQ that a meeting is scheduled for Friday, 11/15/85 at 3:15 p.m. in his office to discuss this matter. ______ requests that a representative from the FBI attend this meeting. It is anticipated that the complainant, will be present and the Washington Field case Agent is to be available to interview ______ regarding this case.

Upon completion of this investigation Washington Field will submit an LHM with copies of pertinent FD-302s attached setting forth all investigation conducted in this matter to the attention of the Fugitive/General Government Crimes Unit, FBIHQ, by COB 12/30/85.

SECRET MATERIAL ATTACHED \$1 (856 - Tr.) Enclosures (2) b6 b7C FEI/DOJ

MEMORANDUM

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ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 04-17-2009 BY 60324 uc baw/dk/sbs

		s '	
TO:	SAC, WFO (52B-18153) (P)	Date <u>12/17/85</u>	
FROM:	SA JOHN HOSINSKI (C-4)		
UNSUBS; THEFT AND INTERNATI TGP 00:WF0	UNAUTHORIZED DISCLOSURE OF DO ONAL TRADE COMMISSION	CUMENTS FROM THE U.S.	
	On December 3, 1985 SA	met with	
Capitol S regarding	ISRAEL PUBLIC AFFAIRS COMMITTE treet, N.W., Suite 300, Washir the receipt by AIPAC of a cla S. INTERNATIONAL TRADE COMMISS	ngton, D.C. (202) 638-2256 assified report published	
any detai that the report be handled t AIPAC. 4.	dent, but was not in a positic ls regarding the matter. SA FBI needed to know 1. Who at A ing in the possession of ASIPA his report at AIPAC 3. Who fy The current residence for a loyee with knowledge of this i	advised AIPAC had knowledge of this AC 2. Who received or Innished this report to a former	
shoul <u>d be</u> have time•		of AIPAC questions and that he would the earliest possible	b6 b70
child and	Regarding her position at AIPAC shortly that she is not expected to r Continuous efforts to telephone ng the period December 3, 1985 proved negative.	ceturn.	b b
	IMMIMI VISA	528-18153-4 Nol nol	b6 b7c
51	IO NORTH CAPITOL STREET, N.W., SUITE 300 WASHINGTON, D.C. 20001 (202) 638-2256	-	

WFO 52B-18153

On December December 11, 1985, DEPUTY ASSISTANT DIRECTOR (DAD) PHIL PARKER, INTELLIGENCE DIVISION, FBIHQ, telephonically contacted SA regarding captioned matter. DAD PARKER stated to SA that this investigation had come to the attention of Director WEBSTER and asked for an explanation of investigation thus far. DAD PARKER indicated that this matter would be studied at FBIHQ and WFO would be contacted re further investigation.

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On December 13, 1985, SSA _____ advised SA _____ that the investigation regarding captioned matter should proceed in the normal investigative procedure.

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FEDERAL BUREAU OF INVESTIGATION

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ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 04-20-2009 BY 60324 uc baw/dk/sbs

502 (REV. 3-10-82)

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Date of transcription_____1/6/86

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American Israel Public Affairs Committee (AIPAC), 500 North Capitol Street, N.W., Suite 300, Washington, D.C. (WDC), telephone #638-2256 was interviewed by FEDERAL BUREAU OF INVESTIGATION Special Agents (SAs) and regarding a trade report published by the United States Trade Representatives (USTR) which alledegly was in the possession of AIPAC in 1984.	b6 b7C
was interviewed in the presence of herAttorney,representing the law firm ofDICKSTEIN, SHAPIRO, AND MORIN, 2101 L Street, N.W., WDC,telephone #828-2236.provided the following information:	b6 b7C
advised that she has been employed with AIPAC from January 1982 until present. She advised that in April of 1984, she received a document from an Israeli Embassy Official, advised that is the at the Israeli Embassy described this document as being an International Trade Commission (ITC) report studying free trade between Israel	Ьб Ь7С
and America and the implications resulting from possible agreements. She stated that the document was 50-80 pages in length that she was not aware of the title of this report. She further advised that this document was marked "confidential".	and
Regarding the receipt of this document,	Ъ6 b7C
Investigation on 12/19/85 at Washington, D.C. File # 52B-18153 - SAS JAH:rlw 12/23/85	рб b6 b7c

This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed autside your agency.

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ntinuati	on of FD-302 of, On, On, Page	2*
	document with her and that he never explained to her how he received it. She stated that after she received the document, she placed the document in her desk and subsequently gave it a <u>cursory examination a short time</u> later before passing it	
·	on to for AIPAC. She advised that she provided with this document approximately one week after she had received it from advised that when she gave this document to she does not recall any specific instructions she gave to	
	advised that she paid no attention to this document until she received a phone call from the U.S. Trade Representative (USTR) General Counsel several weeks later. Called to ascertain if AIPAC had this trade report in their possession. She further advised that prior to that call she was given a duplicate copy of the report by AIPAC official She advised she had no information as to who duplicated this report but that after AIPAC received a call from she then received a call	
	from telling her to destroy the duplicate copy of the report. advised that she destroyed this duplicate copy by throwing it down the garbage shute at her residence. She stated that the original report was then returned to the U.S. Trade Representatives but that she does not know the identity of the person who returned the report.	
•	Regarding the availability of the report, advised that the document was known to be "floating around town" and that the contents of the report were common knowledge to those interested in these matters. advised that she could provide no opinion	b6 b7C
	or comments regarding what other officials at ATPAC may have seen the report or in what manner	

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FEDERAL BUREAU OF INVESTIGATION

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ALL INFORMATION CONTAINED HEREIN IS DATE 04-20

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20-2009 BY 60324 up baw/dk/sbs Date of transcription	1/6/86	
1		
Maryland, home telephone was interviewed by FEDE BUREAU OF INVESTIGATION (FBI) Special Agents (SAs) regarding a classfied rep received by the American Israel Public Affairs Committee (in June 1984.] port	b6 b7C
was interviewed in the presence of he Attorney representing the law firm of FRIE FRANK, HARRIS, SHRIVER AND JACOBSON, 600 New Hampshire Ave N.W., Washington, D.C. (WDC), telephone #342-3622 provided the following information:	ED,	b6 b7С
AIPAC, she was AIPAC, she was She advised that while she was employed by AIPAC from the period of She stated that the a for AIPAC is 500 North Capitol Street, N.W., Suite 300, WD telephone #638-2256. She furthered_advised that she does plan on returning to AIPAC	been address	b6 b7C
advised that she first became aware of U.S. International Trade Commission Report on American Isr Free Trade when she received the report in June of 1984. stated that she received the report from as employed as with AIPAC. advised that when she was given the report by she was t "keep it in a safe place" but was otherwise given no speci instructions regarding the report or regarding who initial received the report for AIPAC.	raeli She who told to ific	b6 b7c
advised that as if her responsibility to study any reports or documents perta to American Israeli trade and considered the receipt of th report a very ordinary event. She did not know if it was knowledge at AIPAC whether or not AIPAC had possession of report. She stated she received the report in June of 199	common this	-
Investigation on 12/19/85 Wheaton, Maryland 52B-	-18153-8	,
SAS	23/85	ь6 b7C

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Continuation	on of FD-302 of	12/19/85 , On, Page	2*
		.S. Trade Representa- e had seen a copy of she <u>had seen a copy</u> nsel	b6 b7C
•	advised that subsequent with she turned the report over AIPAC but she does not remember specifically further advised that she had no information provided this report to and that indicate to her how she received it.	er to someone at y who it was. She	bб Ъ7С
	described the report as 100 pages in length but stated she did not s report. She further described this report a the International Trade Commission (ITC) exa product sectors in America and the possible sectors if duty free imports from Israel wer advised that she did not utilize any of the from this report. She could not recall whet classified or not.	see a title to this as being a study by amining the different impact these re allowed. She information gleaned	L
	does not specifically returned the report at AIPAC but thinks it of She further advised the general discussion of the report at AIPAC but considered an especially significant matter that her became at the time of the newspaper articles regard	could have been hat there was ut that this was not advised aware of the report	b6 b7C
	could otherwise provide information relating to how the report was a or who initially received the report. that she has no pertinent information regard matter and requested that any future contact be coordinated through her Attorney,	<u>receive</u> d by AIPAC advised ding this	b6 b7С ;
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TO: DIRECTOR, FBI ATTENTION: FUGITIVE/GENERAL CRIMES UNIT SAC, WASHINGTON FIELD (52B-18153) (C) (C-4) SECRET FROM: UNSUBS; Theft and Unauthorized Disclosure of Documents from the United States International Trade Commission DECLASSIFIED BY 60324 uc haw/dk/shs TGP; 0№:04-20-2009 (00:WFO). All markings, notations and items of information contained in this communication are classified "Secret" unless otherwise noted. Re Bureau airtel dated 11/15/85, captioned as above. Enclosed for the Bureau are the original and four (4) copies of an LHM captioned as above and two (2) copies each of FD-302's concerning the interviews of hб conducted by WFO on 12/19/85. Captioned matter initially investigated as an espionage matter (Preliminary Inquiry initiated 6/19/84). In August, 1984, DOJ advised that captioned matter did not represent a violation of the espionage statute. SECRET/ Classified by: G-3 Declassify on OADR Bureau (Enc. 9) Washington Field Office JAH: cdd WW

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WFO 52B-18153

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On 9/18/84, Assistant United States Attorney (AUSA) CHARLES HARKINS declined prosecution of this matter under the Theft of Government Property (TGP) violation.

On 11/1/85, DOJ, Public Integrity Section requested re-investigation of captioned matter under captioned violations.

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Subsequent investigation at WFO revealed that EMBASSY OF ISRAEL, WDC, was the individual was presented this document to representatives of the AMERICAN ISRAEL PUBLIC AFFAIRS COMMITTEE (AIPAC) in WDC.

REQUEST OF THE BUREAU

Liaison with appropriate officials at the DEPARTMENT OF JUSTICE and at the U.S. DEPARTMENT OF STATE to determine procedure for obtaining authority to interview regarding captioned matter. DECLASSIFIED BY 60324 uc baw/dk/sbs DN 04-20-2009

52B-18153

Bureau

AH:cdd 🗸

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Washington Field Office

Washington, D.C. 20535 January 14, 1986 SECRET

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UNKNOWN SUBJECT THEFT AND UNAUTHORIZED DISCLOSURE OF DOCUMENTS FROM THE UNITED STATES INTERNATIONAL TRADE COMMISSION; THEFT OF GOVERNMENT PROPERTY

-All markings, notations and items of informationcontained in this communication are classified "Secret" -unless otherwise noted.

Office of Origin: Washington Field Office.

Date Investigative Summary Prepared:

January 3, 1986.

Basis For Investigation:

The initial investigation regarding this matter was based upon a complaint received from Associate General Counsel, Office of the United States Trade Representative (USTR), 600 17th Street, N.W., Washington, D.C. (WDC). The complaint alledged that person(s) unknown had made available to the Government of Israel, a confidential report published by the International Trade Commission (ITC) outlining the probable effect of providing duty-free treatment of imports from Israel.

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SECRET

Classified by: G-3 Declassify on: OADR

Investigation To Date

This matter was initially investigated by WFO as a possible violation of the espionage statute. The preliminary inquiry regarding this investigation was initiated on June 19, 1984.

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This preliminary inquiry determined that on January 25, 1984, the U.S. International Trade Commission (ITC), WDC, was requested by the USTR to prepare a report for the President relating to the establishment of a free trade area with Israel.

On May 31, 1984, 40 copies of the final report were distributed with one copy designated for the President, 28 copies to the USTR, and 11 copies within the ITC.

On May 21, 1984, a Department of Commerce (DOC) employee was in Jerusalem following the formal U.S.-Israeli negotiations which had been held the week before. This employee met with _______ of the Israeli Delegation and ______ for the Israeli Embassy in WDC. ______ stated that he had received a cable from the Israeli Embassy in WDC and then proceeded to read from this cable what appeared to be a full summary of the report, including the conclusions regarding sensitive products.

On or about May 30, 1984, prior to the USTR distribution of the "final report", a member of the Trade Sub-Committee of the Senate Finance Committee notified USTR that after a conversation with an employee of the "American Israel Public Affairs Committee" (AIPAC) in WDC, this member was left with the impression that AIPAC had a copy of the subject report. This unidentified ATPAC member was familiar with the report's contents and conclusions.

	-	On	June	7,	1984,	the	Israe	li T	rade	Minis	try	and	
			lunche	∋d w	ith An	bass	ador	Will	iam l	Brock			-
		of th					called	tha	t		was	aware	'
of	the	conte	nts of	f th	e repo	rt.	•						

On June 12 and 13, 1984, information passed to USTR indicated that certain members of Congress could acquire copies of the ITC report through AIPAC.

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On June 15, 1984, the USTR general counsel telephoned and inquired if ATPAC had a AIPAC employee copy of the USTR report. advised they did. was asked to return this confidential report and all copies. of AIPAC, contacted Subsequently, USTR to claim no knowledge of the report himself and to disassociate himself from such activities. A copy of the USTR report was subsequently delivered to USTR. Also delivered was a substantial portion of a second copy of the report in an unsorted condition. The full report copy was a copy of the "final report" and had no identifying mark on the outside cover which was clearly stamped confidential. This indicates that this copy was probably made prior to the May 30 delivery to USTR. USTR officials advised the significance of the unauthorized disclosure of the contents of the ITC report is that the bargaining position of the United States was compromised and "Business Confidential" information used in the report was made available to the public. This disclosure also impacts on the effectiveness of the ITC to solicit data from the U.S. business community. No national defense information was utilized in the preparation of the ITC report.

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This matter was studied by U.S. Department of Justice (DOJ) officials Internal Security Section, and by Mr. General Litigation and Legal Advice Section. On August 24, 1984, it was determined that this matter did not represent a violation of the espionage statute as it was reported that no national defense information was utilized in the preparation of the report.

DOJ subsequently opined that a violation of the Theft of Government Property statute had occurred and that the matter should be presented to the local United States Attorney's Office for a prosecutive opinion.

On September 19, 1984, Assistant United States Attorney (AUSA) Charles Harkins, WDC, opined that this matter lacked prosecutive merit and declined prosecution under the Theft of Government Property statute.

On November 1, 1985, the Criminal Division of the DOJ advised NFO that it has determined that additional investigation should be conducted to ascertain responsibility for the unauthorized disclosure of this report. Specifically,

it was requested that this matter be investigated to determine if offenses under 18 U.S.C. 641 (Theft of Government Property) and 18 U.S.C. 1905 (Disclosure of Confidential Business Information) had occurred.

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Mr. DOJ, Public Integrity Section, was designated to coordinate this investigation. A meeting took place on November 15, 1985, at the Department of Justice between and representatives of the Federal Bureau of Investigation (FBI) in an effort to outline investigative strategies.

As a result of the investigation into this matter being re-opened, two employees at AIPAC were interviewed by WFO.

On December 19, 1985, was <u>interviewed by</u> WFO and advised that she was employed as <u>for AI</u>PAC during the period of ______

She also advised that as an employee of AIPAC, she became aware of the trade report prepared by the ITC. She indicated that she received the report from for AIPAC, in approximately June of 1984.

a few weeks before returning it to an unrecalled official at AIPAC. She further advised that she had no information regarding who initially received the report at AIPAC, who released it from the ITC, or the USTR or who gave it to

On December 19. 1985, was also intervie regarding this report. advised that she received	wed -
the report from	
for the Israeli Embassy in WDC. She advised that	-
gave her this report in approximately April of 1984.	٠

She advised that gave no specific instructions regarding the report and, in fact, she later learned that the report was known to be "floating around town" and that the contents of the report were common knowledge to those interested in these matters.

stated she could provide no information regarding who initially provided the report to

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Both and were accompanied by their attorney's during their respective interviews.

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In an effort to locate the individual responsible for releasing this report, the USTR conducted an internal investigation into this matter. This investigation revealed that 78 copies of the document were made prior to May 30, 1984. Investigation revealed that a large number of USTR personnel had access to this document. The investigation was inconclusive regarding who released the report.

Conclusion:

Appropriate officials at the U.S. Department of State and at the U.S. Department of Justice will be requested to review this matter and make a <u>determination</u> <u>recardding the</u> feasibility of interviewing concerning captioned matter. MEMORANDUM

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1/28/86

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TO:	SAC, WFO (52B-18153)			
FROM:	S S A			b6 b7С
SUBJECT:	UNSUBS; THEFT AND UNAUTHORIZ DOCUMENTS FROM THE U TRADE COMMISSION TGP (OO:WFO)			
	Re telephone call of 1/23/86.	SSA	to SSA	Ьб Ъ70
that Depa conducted SSA Embassy a personnel documents interview	to obtain all detail mentioned in this in	requested additi <u>is investigation</u> of of AIPAC be int regarding their vestigation. sed that prior to be obtain <u>ed from</u>	onal interviews be Specifically, the Israeli erviewed by WFO contact with being	Ъб Ъ7С
FORMATION CO I IS UNCLASSI 04-20-2009 BY	FIED 60324 uc baw/dk/sbs	Bills and		
CJD:beb	Levren (Avo	2184	SEARCHED_INDEXED SERIALIZED_APRIL	b 6 b7С

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 04-20-2009 BY 60324 up bay/dk/sbs

FD-302 (REV 3-10-82)

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FEDERAL BUREAU OF INVESTIGATION	
Date of transcription 3/21/86	
American Israel Public Affairs Committee (AIPAC), 500 North Capitol Street, N.W., Suite 300, Washington, D.C., telephone (202) 638-2256 was interviewed by Federal Bureau of Investigation (FBI) Special Agents (SAs) regarding a classified report received by AIPAC in June of 1984.	-
was interviewed in the presence of hisb6Attorney,representing the law firm ofb70WILLIAMS & CONNOLLY, the HILL Building, Washington, D.C.,telephone (202) 331-5000.provided the followinginformation:	
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bб b7С FD-302a (Rev 11-13-83)

Continuation of FD-302 of _____ On 2/13/86 Page2* b6 b7C

contained no National Defense information and that AIPAC did not solicit the report. Both were satisfied that AIPAC had not acted improperly in possessing the report.

at the USTR to immediately called make arrangements to return the document. The report was subsequently returned to the USTR by a member of the AIPAC office staff. Prior to returning this document, asked to have a duplicate copy of the document made so that the staff of the AIPAC could further examine the report. advised that he saw no "secret classifications" on the report and there were no indications that this was a report pertaining to United States National Security. He further believed that AIPAC had not acted improperly or illegally in having this report in its possession and thereafter, asked for AIPAC to examine the document regarding the free trade issue between the U.S. and Israel. He stated that | retained the duplicate copy of the report and that the original report was returned to the USTR. advised that he did not consider this report to be especially important and thought that any controversy regarding the report had ended.

In November of 1985, ______ asked ______ asked ______ about the report and she stated to him that it was generally useless and that she had eventually thrown it away.

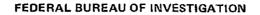
Regarding the identity of the individual who provided the report to AIPAC, _______ advised that he has no first hand knowledge pertaining to this matter. He did advise that he was told that Israeli Embassy official ______ had initially provided the report to a representative of AIPAC. _______ further advised that he had no information pertaining to who may have provided the report to _______

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ALL INFORMATION CONTAINED HEREIN IS UN DATE 04-20-2

IS UNCLASSIFIED	Date of transcription 3/13/86
-20-2009 BY 60324 uc baw/dk/sbs	Date of transcription
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Embassy of Israel, 3514 Internation D.C. telephone (202) 364-5692 was i Bureau of Investigation Special Age and regarding t Internationl Trade Commission (USIT to free trade between the U.S. and	nterviewed by Federal b7c nts the receipt of a U.S. C) report pertaining
During this interview.	was_accompanied
by	
for the Embassy of Isra advised that time in 1984 he received this USITO free trade between America and Isra that he received this document from would not identify. He indicated t information in his official capacit would be against the principles of any information pertaining to the i who provided him the report. He fu is impossible within the profession to identify individuals who provide to a diplomat.	at some unrecalled report pertaining to advised someone that he that he received this y as a diplomat and that it diplomatic work to divulge dentity of the individual arther advised that it hal ethics of a diplomat
did state th provided him with the report was no nor was he an employee of the U.S. indicated that there were numerous this free trade issue representing including the U.S. Trade Representa the U.S. Commerce Commission, the U and the U.S. Department of Agricult there were usually one or two prince of these agencies which would atter He further advised that he thinks of wanted the person who provided about certain aspects pertaining to	Government. negotiators regarding several U.S. Government agencies atives, the U.S. Treasury, U.S. Department of State, b6 cure. He advised that b7C cipales representing each ad most negotiations. certain U.S. negotiators the report to know
	D.C. File # 52B-18153-12 b6 b7C

This document contains noither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

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Continuation of FD-302 of	52 <u>B-18153;</u>	, On <u></u>	age <u>2</u>
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and Israel.

Regarding the availability of this report, advised that the report had been widely circulated among the staff and members of Capitol Hill, as well as among various consultants representing the interest of each agency affected by the free trade issue. He advised that the Government of Israel did not ask to receive the report and stated that when the individual provided him with the report, the transaction was not conducted in a discreet or secretive manner.

advised that he furnished the report to an employee at the American Israel Public Affairs Committee (AIPAC) during the Spring or <u>Summer of 1984</u>. <u>He believes</u> <u>he gave the report to either</u> or to indicated that this report was only part of a package that he provided to AIPAC with other routine information.

advised that he could not recall the specific period of time when he was given the report but stated that the contents of the report were well known by the time he had received it. ______ advised that he did not try to conceal the fact that representatives of Israel had this report in their possession. He further stated that he believes that the controversy regarding this report is extremely exaggerated and that in his opinion, the fact that representatives of Israel viewed this report, caused no economic damage to any U.S. business or interest. DECLASSIFIED BY 60324 uc baw/dk/sbs ON 04-20-2009

> Washington, D.C. March 31, 1986

> > SECRET

UNKNOWN SUBJECT THEFT AND UNAUTHORIZED DISCLOSURE OF DOCUMENTS FROM THE UNITED STATES INTERNATIONAL TRADE COMMISSION; THEFT OF GOVERNMENT PROPERTY

All markings, notations and items of information contained in this communication are classified "Secret" unless -othorwise noted.

Office of Origin: Washington Field Office.

Date Investigative Summary Prepared: March 14, 1986.

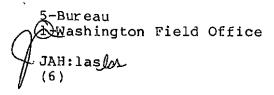
Basis for Investigation:

The initial investigation regarding this matter was based upon a complaint received from Associate General Counsel, Office of the United States Trade Representative (USTR), 600 17th Street, N.W., Washington, D.C. (WDC). The complaint alleged that person(s) unknown had made available to the government of Israel, a confidential report published by the International Trade Commission (ITC) outlining the probable effect of providing duty-free treatment of imports from Israel.

> This document contains neither recommendations nor conclusions of the FBI. It is the property of the FBI and is loaned to your agency; it and its contents are not to be distributed outside your agency.

> > SECRET

Classified by G-3 Declassify on OADR



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Investigation to Date:

This matter was initially investigated by WFO as a possible violation of the espionage statute. The preliminary inquiry regarding this investigation was initiated on June 19, 1984.

This preliminary inquiry determined that on January 25, 1984, the U.S. International Trade Commission (ITC), WDC, was requested by the USTR to prepare a report for the President relating to the establishment of a free trade area with Israel.

On May 31, 1984, 40 copies of the final report were distributed with one copy designated for the President, 28 copies to the USTR, and 11 copies within the ITC.

On May 21, 1984, a Department of Commerce (DOC) employee was in Jerusalem following the formal U.S.-Israeli negotiations which had been held the week before. This employee met with

for the Israeli Embassy in WDC. stated that he had received a cable from the Israeli Embassy in WDC and then proceeded to read from this cable what appeared to be a full summary of the report, including the conclusions regarding sensitive products.

On or about May 30, 1984, prior to the USTR distribution of the "final report", a member of the Trade Sub-Committee of the Senate Finance Committee notified USTR that after a conversation with an employee of the <u>"American Israel</u> <u>Public Affairs Committee</u>" (AIPAC) in WDC, this member was left with the impression that AIPAC had a copy of the subject report. This unidentified AIPAC member was familiar with the report's contents and conclusions.

On June 7, 1984, the Israeli Trade Minister and lunched with Ambassador William Brock and of the USTR. recalled that was aware of the contents of the report.

On June 12 and 13, 1984, information passed to USTR indicated that certain members of Congress could acquire copies of the ITC report through AIPAC.

On June 15, 1984, the USTR general counsel telephoned AIPAC employee _____ and inquired if AIPAC had a copy of the USTR report. _____ advised they did. _____ was asked to return this confidential report and all copies. Subsequently,

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of AIPAC, contacted USTR to claim no knowledge of the report himself and to disassociate himself from such activities. A copy of the USTR report was subsequently delivered to USTR. Also delivered was a substantial portion of a second copy of the report in an unsorted condition. The full report copy was a copy of the "final report" and had no identifying mark on the outside cover which was clearly stamped confidential. This indicates that this copy was probably made prior to the May 30 delivery to USTR. USTR officials advised the significance of the unauthorized disclosure of the contents of the ITC report is that the bargaining position of the United States was compromised and "Business Confidential" information used in the report was made available to the public. This disclosure also impacts on the effectiveness of the ITC to solicit data from the U.S. business community. No national defense information was utilized in the preparation of the ITC report.

This matter was studied by U.S. Department of Justice (DOJ) officials Internal Security Section, and by General Litigation and Legal Advice Section. On August 24, 1984, it was determined that this matter did not represent a violation of the espionage statute as. it was reported that no national defense information was utilized in the preparation of the report.

DOJ subsequently opined that a violation of the Theft of Government Property statute had occurred and that the matter should be presented to the local United States Attorney's Office for a prosecutive opinion.

On September 19, 1984, Assistant United States Attorney (AUSA) Charles Harkins, WDC, opined that this matter lacked prosecutive merit and declined prosecution under the Theft of Government Property statute.

On November 1, 1985, the Criminal Division of the DOJ advised WFO that it has determined that additional investigation should be conducted to ascertain responsibility for the unauthorized disclosure of this report. Specifically, it was requested that this matter be investigated to determine if offenses under 18 U.S.C. 641 (Theft of Government Property) and 18 U.S.C. 1905 (Disclosure of Confidential Business Information) had occurred.

	DOJ, Public Integrity	
Section, was	designated to coordinate this investigation. A	А
	place on November 15, 1985, at the Department of	of

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Justice between and representatives of the Federal Bureau of Investigation (FBI) in an effort to outline investigative strategies. As a result of the investigation into this matter being emplovees at AIPAC re-opened, were interviewed by WFO. On December 19, 1985, was interviewed by WFO and advised that she was employed as for AIPAC during the period of She also advised that as an employee of AIPAC, she became aware of the trade report prepared by the ITC. She indicated that she received the for AIPAC, in approximately report from June of 1984. Ь6 b7C explained that she studied the report for a few weeks before returning it to an unrecalled official at AIPAC. She further advised that she had no information regarding who initially received the report at AIPAC, who released it from the ITC, or the USTR, or who gave it to On December 1<u>9, 198</u>5, was also interviewed regarding this report. advised that she received the report from for the Israeli Embassy in WDC. She advised that gave her this report b6 b7C in approximately April of 1984. gave no specific instructions She advised that regarding the report and, in fact, she later learned that the report was known to be "floating around town" and that the contents of the report were common knowledge to those interested in these matters. stated she could provide no information regarding who initially provided the report to b6 b7C <u>On February</u> 13, 1986, for AIPAC was interviewed by WFO. advised that he first became aware of this report being in the possession of AIPAC at some unrecalled date in the spring of 1984. At this time, advised that b6 informed him that USTR General Counsel hađ b7C contacted her to determine if AIPAC had this report.

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It was determined by that and and had seen the report and that it was his understanding that provided them with the report. Stated that the report did not pertain to U.S. national defense matters and that AIPAC had taken no action to solicit the report.	Ъ6 Ъ7С
pertaining to how had received the report. did advise that he provided a duplicate copy of the report to before the original report was returned to USTR. In November of 1985, told that she had discarded the duplicate copy of the report at some time prior to November of 1985.	b6 b7C
stated that AIPAC did nothing illegal or improper by possessing the report and that once USTR contacted AIPAC regarding the report, AIPAC took immediate action to return it.	b6 b7C
On March 7, 1986, was interviewed at the Israeli Embassy by WFO. acknowledged receiving the report and passing it on to representatives of AIPAC.	
Regarding the receipt of this report, citing diplomatic immunity, claimed that it would be "impossible within the professional ethics of his diplomatic position" to identify the individual who furnished the report to him did state that this person was not a U.S. Government official or an employee of the U.S. Government.	bб b7С
disseminated before he received it and that, in his opinion, the report contained little, if any, sensitive or useful information.	
advised that he could not recall exactly who he gave the report to at AIPAC, nor the approximate date he gave them the report. He advised that this report was not handled in any type of secret manner and that everyone who had knowledge of the report considered this matter to be very routine.	b6 b7С
concluded by saying that in his opinion the fact that Israel had the report caused no economic damage to any U.S. business or interest and that the entire issue seems to have received more attention than it deserved.	
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Conclusion:

Investigation by WFO indicates that this report was likely leaked while being prepared at the International Trade Commission (ITC). A review of security procedures at ITC disclosed the fact that there are no security procedures in place that would prevent the outright theft or the printing of an "extra" copy of a report.

The internal investigation conducted by the USTR concluded that the report was compromised by May 21, 1984. Also, the first indication of AIPAC's possession of the report preceeded or was coincidental with the delivery of USTR's copies.

As a result of this incident, both the USTR and the ITC are re-evaluating their security procedures and changes will be implemented as deemed appropriate.

In view of the above information and due to the fact that has claimed diplomatic immunity in this matter, active investigation into this matter will be discontinued at WFO. Washington Field will be contacted by the USTR or the ITC if pertinent information is developed regarding this or similar incidents. b6 b7C

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TRANSMIT VIA: _	AIRTEL	·

DATE: <u>1/14/87</u>

FROM: Director, FBI

CLASSIFICATION: _____

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0-9 (Rev. 8-16-79)

TO: SAC, Washington Field (52B-18153)

UNSUBS; THEFT AND UNAUTHORIZED DISCLOSURES OF DOCUMENTS FROM THE UNITED STATES INTERNATIONAL TRADE COMMISSION; THEFT OF GOVERNMENT PROPERTY OO: WASHINGTON FIELD

Enclosed for Washington Field are two copies of a self-explanatory letter received from the Department of Justice, dated August 25, 1986, classified Secret, pertaining to captioned matter.

Washington Field should close your investigation based on the enclosed letter.

Enclosures (2)

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED DATE 04-20-2009 BY 60324 uc baw/dk/sbs

52B-18153.-14 SEARCHED_ INDEXED SERIAUZED, JAN T 6 1987 FBI - WASH, FIELD O



Appendix #3-Denial of FOIA/MDR Release of Classified Trade Data

EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF THE UNITED STATES TRADE REPRESENTATIVE WASHINGTON, D.C. 20508

May 14, 2010

Mr. Grant Smith Institute for Research Middle Eastern Policy Calvert Station P.O. Box 32041 Washington, D.C. 20007

Dear Mr. Smith:

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This letter is USTR's final response to your request for seven product areas referenced in "Probable Economic Effect of Providing Duty Free Treatment for U.S. Imports from Israel, Investigation No. 332-180", under the Freedom of Information Act.

Please be advised that, the seven different product areas you requested are contained in a classified document that was denied in FOIA #08122049. After a thorough review, we have not located any othewr documents within the scope of your request.

Inasmuch as this constitutes a complete grant of your request, I am closing your file in this office.

In the event that you are dissatisfied with USTR's determination, you may appeal such a denial, within thirty (30) days, in writing to:

FOIA Appeals Committee Office of the United States Trade Representative Washington, DC 20508

Both the letter and the envelope should be clearly marked: "Freedom of Information Act Appeal". In the event you are dissatisfied with the results of any such appeal, judicial review will thereafter be available to you in the United States District Court for the judicial district in which you reside or have your principal place of business, or in the District of Columbia, where we searched for the records you seek. Should you have any questions, please feel free to contact the FOIA office at (202) 395-3419.

Sincerely,

Camen Sun- Bacchie

Carmen Suro-Bredie Chief FOIA Officer

# EXECUTIVE OFFICE OF THE PRESIDENT THE UNITED STATES TRADE REPRESENTATIVE WASHINGTON, D.C. 20508

June 8, 2010

Mr. Grant Smith Institute for Research Middle Eastern Policy Calvert Station P.O. Box 32041 Washington, D.C. 20007

Dear Mr. Smith:

This letter provides the United States Trade Representative's (USTR) response to your request for Mandatory Declassification Review (MDR) of classified information titled "Probable Economic Effect of Providing Duty Free Treatment for U.S. Imports from Israel, Investigation No. 332-180".

I would note that request for this information was previously submitted by you under FOIA (please see USTR responses dated February 20, 2009, and May 14, 2010 attached). In both responses, USTR determined that the information should remain classified in the interest of national security pursuant to Executive Order 12958.

Though not required (since a FOIA Review of this information has been conducted within the last two years), the USTR has completed a Mandatory Declassification Review of the information. This MDR resulted in a decision by the USTR for the information to remain classified in the interest of national security pursuant to Executive Order 12958.

Should you wish to appeal this decision, you may submit your appeal, within 30 days of the date of this correspondence, to:

Executive Secretary, ISCAP C/O Information Security Oversight Office The National Archives Building 700 Pennsylvania Avenue, NW, Room 100 Washington, D.C. 20408 Telephone: (202) 357-5250 FAX: (202) 357-5907 E-Mail: <u>iscap@nara.gov</u>

The point of contact for this correspondence is Fred Bucher, (202) 395-7048.

Fred W. Bucher Director of Security U.S. Trade Representative

# EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF THE UNITED STATES TRADE REPRESENTATIVE WASHINGTON, D.C. 20508

February 20, 2009

Mr. Grant Smith Institute for Research Middle Eastern Policy Calvert Station P.O. Box 32041 Washington, D.C. 20007

Dear Mr. Smith:

This letter is USTR's final response to your request for "the complete report prepared by the International Trade Commission to U.S. Trade Representative William E. Brock in preparation for the U.S.-Israel Free Trade Agreement in 1984", under the Freedom of Information Act.

Please be advised that, after a thorough review, it has been determined that the report should not be declassified. The report is classified in its entirety, leaving no segregable portions available for public viewing.

The report is being withheld in full pursuant to 5 U.S.C. §552(b)(1), which pertains to information that is properly classified in the interest of national security pursuant to Executive Order 12958.

Inasmuch as this constitutes a complete grant of your request, I am closing your file in this office.

In the event that you are dissatisfied with USTR's determination, you may appeal such a denial, within thirty (30) days, in writing to:

FOIA Appeals Committee Office of the United States Trade Representative 1724 F Street, N.W. Washington, DC 20508

Both the letter and the envelope should be clearly marked: "Freedom of Information Act Appeal". In the event you are dissatisfied with the results of any such appeal, judicial review will thereafter be available to you in the United States District Court for the judicial district in which you reside or have your principal place of business, or in the District of Columbia, where we searched for the records you seek. Should you have any questions, please feel free to contact me or my assistant Jacqueline Caldwell at (202) 395-3419.

Sincerely,

arren Suno- Bredie

Carmen Suro-Bredie Chief FOIA Officer

Case File #08122049